

<b>DECISION-MAKER:</b>	LICENSING COMMITTEE
<b>SUBJECT:</b>	CUMULATIVE IMPACT ASSESSMENT REVIEW
<b>DATE OF DECISION:</b>	
<b>REPORT OF:</b>	<b>SERVICE MANAGER FOR LICENSING</b>

<b><u>CONTACT DETAILS</u></b>			
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**STATEMENT OF CONFIDENTIALITY**

N/A

**BRIEF SUMMARY**

As Southampton City Council has included a Cumulative Impact Policy within its Statement of Licensing Policy it is necessary to conduct a Cumulative Impact Assessment within three years of it being implemented. This report details that assessment and subsequent recommendations which the Licensing Committee are asked to consider and adopt.

**RECOMMENDATIONS:**

	(i)	To consider the contents of this report, appendices and any comments made at the meeting addressed to the committee.
	(ii)	To adopt the Cumulative Impact Assessment as detailed in the report at Appendix 1 and maps at appendix 2 and for them to replace the assessment in section 6 of the current statement of licensing policy.

**REASONS FOR REPORT RECOMMENDATIONS**

1.	The data, in particular the data provided by Hampshire Constabulary, identifies three areas suffering from high crime associated with licensed premises. These areas have a high density of licensed premises. They are London Road/Bedford Place, Above Bar Street and Oxford Street.
2.	Although the police data supported the removal of the Bevois Valley stress area it did show that it was still suffering from high levels of crime and disorder and data from the Community Cohesion team showed the area was still a hotspot for Violence Against Women and Girls (VAWG), the recommendation therefore is to retain Bevois Valley as a Stress Area.

3.	The consultation responses showed substantial support for the assessment and in particular the inclusion of Oxford Street as a stress area.
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>	
4.	The removal of all stress areas was not considered appropriate due to the high levels of crime and disorder associated with the areas identified.
5.	To remove Bevois Valley as a stress area was considered but the VAWG data supported retaining it
6.	The inclusion of either or both of Shirley High Street and Portswood Broadway as stress areas was considered but the data provided did not show the levels of crime and disorder required to impose a stress area here.
<b>DETAIL (Including consultation carried out)</b>	
7.	Section 6 of the current Statement of Licensing Policy deals with the Cumulative Impact Policy and within Section 6 is the Cumulative Impact Assessment conducted at the time in 2020.
8.	That assessment identified the following three stress areas:- 1. London Road/Bedford place 2. Above Bar Street 3. Bevois Valley This was adopted by the Council at its meeting in November 2020.
9.	The effect of being within a Stress Area is any applicant has to be ready to demonstrate any application will not adversely impact any of the licensing objectives, as should a valid representation be received for an application for a new or varied premises licence, it will place the onus of proving that with the applicant, rather than with the person making a representation for applications outside of a Stress Area.
10.	In January 2023 officers started to gather information to conduct a review of the Cumulative Impact Policy and in particular the stress areas. Consultees were asked to specifically look at the three existing stress areas as well as Oxford Street, Shirley High Street and Portswood Broadway, plus any other area they considered appropriate.
11.	Hampshire Constabulary provided a detailed report on the levels of crime which is at Appendix 3 of this report. (This is part of the CIA as appx 1). The report recommended the retention of both the London Road/Bedford Place and Above Bar Street stress areas and the addition of Oxford Street as a stress area. It also recommended the removal of Bevois Valley as a stress area due to reduced incidents of crime and disorder. The report also found both Shirley High Street and Portswood Broadway did have high levels of crime and disorder but not to the extent that justifies declaring them as stress areas. (Fig 9 and commentary on page 11)
12.	The Community Cohesion Team provided a heat map showing incidents of VAWG. This is attached as appendix 4 to this report. This shows Bevois Valley as a hot spot for VAWG incidents, the police report does identify the areas still suffers from crime and disorder but not with the density of the other stress areas. Officers feel the levels of crime and disorder plus the VAWG incidents justify retaining Bevois Valley as a stress area.

13.	The police report also identified Charlotte place as having a high incidence of crime and it is recommended the Bevois Valley stress area is extended to include Charlotte Place.
14.	The Service Manager for Environmental Health reviewed the complaint history his team has recorded and considers this data does not present any particular enforcement issues for his team in any area of the city.
15.	On the basis of this information officers ran a consultation on the cumulative impact assessment which had four stress areas <ol style="list-style-type: none"> <li>1. Londo Road/Bedford Place</li> <li>2. Above Bar Street</li> <li>3. Bevois Valley</li> <li>4. Oxford Street</li> </ol>
16.	The consultation ran from 4th September 2023 to 29th October 2023 and attracted 54 responses. The responses were broadly, but not completely in agreement with the proposals. A summary of the responses has been prepared by the Data, Intelligence & Insight Team and is attached as appendix 5 of this report.
17.	Some respondents made comments and suggestions in their responses. Licensing officers have considered these responses and made comments with regards to them. These are attached to this report as appendix 6
<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue</u></b>	
18.	There is no direct impact on Council finances, however effective oversight and regulation of licensed premises does reduce the burden of services supplied by the council, such as Community Safety and well being.
<b><u>Property/Other</u></b>	
19.	N/A
<b>LEGAL IMPLICATIONS</b>	
<b><u>Statutory power to undertake proposals in the report:</u></b>	
20.	Section 5A Licensing Act 2003 as amended by The Policing and Crime Act 2017. This places a requirement for a Cumulative Impact Assessment to be carried out three years after implementation by the Licensing Authority.
<b><u>Other Legal Implications:</u></b>	
21.	Failure to carry out a cumulative impact assessment and adoption by the licensing committee renders the cumulative impact policy ineffective which in turn brings the onus to demonstrate to failure to support licensing objectives to any objector rather than the premises licence holder.
<b>RISK MANAGEMENT IMPLICATIONS</b>	
22.	The risk in approving this assessment is low. There is no financial impact for the council, it will not impact on service delivery and there is low stakeholder concern with adoption. Service delivery and reputational risks increase if the assessment is not adopted.
<b>POLICY FRAMEWORK IMPLICATIONS</b>	

23.	None
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<b>KEY DECISION?</b>	<b>No</b>
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<b>WARDS/COMMUNITIES AFFECTED:</b>	All
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SUPPORTING DOCUMENTATION

**Appendices**

1.	Cumulative Impact Assessment
2.	Maps of proposed Stress areas
3.	Police report
4.	VAWG heat map
5.	Data, Intelligence & Insight Team report on consultation responses
6.	Officers responses to consultation comments

**Documents In Members' Rooms**

1.	Nil
2.	

**Equality Impact Assessment**

<b>Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.</b>	<b>Yes</b>
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**Data Protection Impact Assessment**

<b>Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.</b>	<b>No</b>
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**Other Background Documents**

**Other Background documents available for inspection at:**

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	
2.	